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PROCEEDINGS AND DEBATES OF THE 95th CONGRESS FIRST SESSION

VOLUME 123—PART 1

JANUARY 4, 1977 TO JANUARY 17, 1977 (PAGES 3 TO 1356) certain foreign countries, and for other purposes; to the Committee on the Judiciary.

H.R. 1026. A bill to amend title 18 of the United States Code to prohibit bribery of State and local law enforcement officers and other elected or appointed officials; to the Committee on the Judiciary.

H.R. 1027. A bill to amend title 18 of the United States Code to establish an Office of the U.S. Correctional Ombudsman; to the

Committee on the Judiciary.

H.R. 1028. A bill to amend title 18 of the United States Code to prohibit the transportation or use in interstate or foreign commerce of counterfeit, fictitious, altered, lost, or stolen airline tickets; to the Committee on the Judiciary.

H.R. 1029. A bill to make it a Federal crime to kill or assault a fireman or law enforcement officer engaged in the performance of his duties when the offender travels in interstate commerce or uses any facility of interstate commerce for such purpose; to the Com-

mittee on the Judiciary.

H.R. 1030. A bill to amend the Omnibus Crime Control and Safe Streets Act of 1968 to provide a system for the redress of law enforcement officers' grievances and to establish a law enforcement officers' bill of rights in each of the several States, and for other purposes; to the Committee on the Judiciary.

H.R. 1031. A bill to eliminate racketeering in the sale and distribution of cigarettes and to assist State and local governments in the enforcement of cigarette taxes; to the Com-

mittee on the Judiciary.

H.R. 1032. A bill to authorize the Federal Bureau of Investigation to exchange finger-print information with registered national security exchanges and related agencies; to the Committee on the Judiciary.

H.R. 1033. A bill to provide for the redistribution of unused quota numbers; to the

Committee on the Judiciary.

H.R. 1034. A bill to protect the constitutional rights of professional athletes; to the Committee on the Judiciary.

H.R. 1035. A bill to regulate lobbying and related activities; to the Committee on the

Judiciary.

H.R. 1036. A bill to amend the act of December 27, 1950, to require public notice of request to waive certain navigation laws requirements; to the Committee on Merchant Marine and Fisheries.

H.R. 1037. A bill to require that a percentage of U.S. oil imports be carried on U.S.-flag vessels; to the Committee on Merchant

Marine and Fisheries.

H.R. 1038. A bill to amend section 27 of the Merchant Marine Act of 1920, to provide a monetary penalty for the transportation of merchandise in violation of the coastwise laws; to the Committee on Merchant Marine and Fisheries.

H.R. 1039. A bill to amend the Merchant Marine Act of 1920, in order to provide that the coastwise laws shall extend to the Virgin Islands with respect to the transportation of crude oil, residual fuel oil, and refined petroleum products; to the Committee on

Merchant Marine and Fisheries.

By Mr. CORMAN (for himself, Mr. Anderson of California, Mr. Bolling, Mr. Carney, Mr. Clay, Mr. Conyers, Mr. Danielson, Mr. Diggs, Mr. Drinan, Mr. Eckhardt, Mr. Edwards of California, Mr. Elberg, Mr. Harrington, Mr. Johnson of California, Mr. Koch, Mr. Maguire, Mr. Mitchell of Maryland, Mr. Moss, Mr. Nix, Mr. Price, Mr. Rodino, Mr. Rosenthal, Mr. Roybal, Mr. Staek, and Mr. Sympoly.

and Mr. STUDDS):
H.R. 1040. A bill to broaden the income tax base, provide equity among taxpayers, and to otherwise reform the income, estate, and gift tax provisions; to the Committee on Ways

and Means.

By Mr. CORMAN (for himself, Mr. DELLUMS, Mr. HAWKINS, Mr. MEEDS, Mr. CHARLES H. WILSON of California, and Mr. WON PAT):

H.R. 1041. A bill to broaden the income tax base, provide equity among taxpayers, and to otherwise reform the income, estate, and gift tax provisions; to the Committee on Ways and Means.

By Mr. RICHMOND:

H.R. 1042. A bill to provide an opportunity to individuals to make financial contributions, in connection with the payment of their Federal income tax, for the advancement of the arts and the humanities; to the Committee on Ways and Means.

By Mr. MURPHY of New York:

H.R. 1043. A bill to provide for the increase of capacity and the improvement of operations of the Panama Canal, and for other purposes; to the Committee on Merchant Marine and Fisheries.

H.R. 1044. A bill to provide partial reimbursement for losses incurred by commercial fishermen as a result of restriction imposed on domestic commercial fishing by a State or the Federal Government; to the Committee on Merchant Marine and Fisheries.

H.R. 1045. A bill to clarify the shipping laws with respect to the certification and inspection requirements which apply to articulated tug-barge systems; to the Committee on Merchant Marine and Fisheries.

H.R. 1046. A bill to amend title 5, United States Code, to permit Federal, State, and local officers and employees to take an active part in political management and in political campaigns; to the Committee on Post Office and Civil Service.

H.R. 1047. A bill to protect the civilian employees of the exective branch of the U.S. Government in the enjoyment of their constitutional rights and to prevent unwarranted governmental invasions of their privacy; to the Committee on Post Office and Civil Service.

H.R. 1048. A bill to prohibit the furnishing of mailing lists and other lists of names or addresses by Government agencies to the public in connection with the use of the U.S. mails, and for other purposes; to the Committee on Post Office and Civil Service.

H.R. 1049. A bill to provide for posting information in post offices with respect to registration, voting, and communicating with lawmakers; to the Committee on Post Office and Civil Service.

H.R. 1050. A bill to designate the birthday of Martin Luther King, Jr., as a legal public holiday; to the Committee on Post Office and Civil Service.

H.R. 1051. A bill to designate the birthday of Susan B. Anthony as a legal public holiday; to the Committee on Post Office and Civil Service.

H.R. 1052. A bill to amend section 401(j) of the Federal Aviation Act of 1958, to provide that no air carrier shall discontinue service, in whole or in part, unless such discontinuance is found to be in the public interest by the Civil Aeronautics Board after public hearings; to the Committee on Public Works and Transportation.

H.R. 1053. A bill to amend the Federal Aviation Act of 1958 to safeguard American citizens from racial and religious discrimination by foreign nations while traveling abroad; to the Committee on Public Works

and Transportation.

H.R. 1054. A bill to amend the Federal Aviation Act of 1958 to authorize reduced rate transportation for young people on a space-available basis; to the Committee on Public Works and Transportation.

H.R. 1055. A bill to amend the Federal Aviation Act of 1958 in order to authorize free or reduced-rate transportation to handicapped persons and persons who are 65 years

of age or older, to amend the Interstate Commerce Act to authorize free or reduced-rate transportation for persons who are 65 years of age or older, and to provide new and improved transportation programs for the handicapped and the elderly; to the Committee on Public Works and Transportation.

H.R. 1056. A bill to amend the Federal Aviation Act of 1958 to authorize reducedrate transportation for elderly people on a space-available basis; to the Committee on Public Works and Transportation.

H.R. 1057. A bill to amend the Federal Aviation Act of 1958 to protect airline ticket agents from liability for the usage of stolen airline tickets; to the Committee on Public Works and Transportation.

H.R. 1058. A bill to amend the Federal Aviation Act of 1958 to improve prevention of aircraft and airport violence, and for other purposes; to the Committee on Public Works and Transportation.

H.R. 1059. A bill to require the Secretary of Transportation to prescribe regulations governing the humane treatment of animals transported in air commerce; to the Committee on Public Works and Transportation.

H.R. 1060. A bill to provide for a national educational campaign to improve safety on the highways by improving driver skill, driver attitudes, and driver knowledge of highway regulations; to the Committee on Public Works and Transportation.

H.R. 1061. A bill to provide financial aid to local fire departments in the purchase of advanced firefighting equipment; to the Committee on Science and Technology.

H.R. 1062. A bill to provide financial aid for local fire departments in the purchase of firefighting suits and self-contained breathing apparatus; to the Committee on Science and Technology.

H.R. 1063. A bill to amend the Small Business Act to make loans available for small businesses suffering economic injuries as the result of the disruption of operations and services of public utilities; to the Committee on Small Business.

H.R. 1064. A bill to amend title II of the Social Security Act to permit the payment of benefits to a married couple on their combined earnings record where that method of computation produces a higher combined benefit; to the Committee on Ways and Means.

H.R. 1065. A bill to amend title II of the Social Security Act so as to liberalize the conditions governing eligibility of blind persons to receive disability insurance benefits thereunder; to the Committee on Ways and Means.

H.R. 1066. A bill to amend title II of the Social Security Act to increase to \$7,500 the amount of outside earnings which (subject to further increases under the automatic adjustment provisions) is permitted an individual each year without any deductions from benefits thereunder; to the Committee on Ways and Means.

H.R. 1067. A bill to amend title II of the Social Security Act to provide a 50-percent across-the-board increase in benefits thereunder, with the resulting benefit costs being borne equally by employers, employees, and the Federal Government; to the Committee on Wavs and Means.

H.R. 1068. A bill to amend title XVI of the Social Security Act to provide for emergency assistance grants to recipients of supplemental security income benefits, to authorize cost-of-living increases in State supplementary payments as well as in such benefits because of social security benefit increases, to permit payment of such benefits directly to drug addicts and alcoholics (without a third-party payee) in certain cases, and to continue on a permanent basis the provision making sup-

national holiday; to the Committee on Post Office and Civil Service.

H.R. 1632. A bill to amend title 38 of the United States Code in order to provide service pension to certain veterans of World War I and pension to the widows of such veterans; to the Committee on Veterans' Affairs.

H.R. 1633. A bill to extend to all unmarried individuals the full tax benefits of income splitting now enjoyed by married individuals filing joint returns; and to remove rate inequities for married persons where both are employed; to the Committee on Ways and Means.

H.R. 1634. A bill to amend the Internal Revenue Code of 1954 to provide an income tax deduction for the performance by an individual of volunteer services for a Federal, State, or local governmental agency; to the Committee on Ways and Means.

H.R. 1635. A bill to amend the Internal Revenue Code of 1954 to provide a basic \$5,000 exemption from income tax, in the case of an individual or married couple, for amounts received as annuities, pensions, or other retirement benefits; to the Committee on Ways and Means.

H.R. 1636. A bill to provide an income tax credit for savings for the payment of post-secondary educational expenses; to the Committee on Ways and Means.

By DON H. CLAUSEN:

H.R. 1637. A bill to increase and extend the authorization for the Federal-aid primary system, to increase the Federal share for Federal-aid primary system projects, and for other purposes; to the Committee on Public Works and Transportation.

By Mr. COHEN:

H.R. 1638. A bill to amend the Social Security Act to direct the Secretary of Health, Education, and Welfare to develop standards relating to the rights of patients in certain medical facilities; jointly, to the Committees on Ways and Means, and Interstate and Foreign Commerce.

H.R. 1639. A bill to amend title XVIII of the Social Security Act to provide that payment may be made thereunder for hospital services (and related services) furnished outside the United States to an eligible individual, subject to certain limitations in cases where the hospital involved does not agree to comply with specified requirements; jointly, to the Committees on Ways and Means, and Interstate and Foreign Commerce.

H.R. 1640. A bill to amend the Social Security Act to provide for inclusion of the services of licensed (registered) nurses under medicare and medicaid; jointly, to the Committees on Ways and Means, and Interstate and Foreign Commerce.

By Mr. COLLINS of Texas:

H.R. 1641. A bill to amend title II of the Social Security Act and the Internal Revenue Code of 1954 to provide that any individual may elect (on an annual basis) to contribute to a private retirement plan rather than participating in the social security program; to the Committee on Ways and Means.

By Mr. CONTE:

H.R. 1642. A bill to amend the National Labor Relations Act to provide that a labor organization is not required to provide legal representation to an employee in an arbitration proceeding if such employee is not a member of such labor organization; to the Committee on Education and Labor.

By Mr. CONTE (for himself and Mr. DINGELL):

H.R. 1643. A bill authorizing the Secretary of the Interior to issue certain obligations and to utilize the revenue therefrom to acquire additional wetlands; to the Committee on Merchant Marine and Fisheries.

By Mr. CORMAN (for himself, Mrs. Keys, Mr. Jones of Oklahoma, Mr. Ford of Tennessee, Mr. Holland, Mr. Duncan of Tennessee, Mr. Ketchum, Mr. Anderson of California, Mr. Baldus, Mr. Bepell, Mr. Biaggi, Mr. Brown of Ohio, Mr. Burgener, Mr. Carnet, Mr. Cornell, Mr. Fish, Mr. Fraser, Mr. Hamilton, Mr. Hansen, Mr. Howard, Mr. Kelly, Mr. Lafalce, Mr. Leggett, Mr. Lent, and Mr. Mineta):

H.R. 1644. A bill to amend title XVIII of the Social Security Act to authorize payment under the medicare program for certain services performed by chiropractors; jointly to the Committee on Ways and Means, and Interstate and Foreign Commerce. By Mr. CORMAN (for himself, Mr.

By Mr. CORMAN (for himself, Mr. Minish, Mr. Nolan, Mr. Pepper, Mr. Reuss, Mr. Rodino, Mr. Roe, Mr. Rosenthal, Mr. Roybal, Mr. St Germain, Mr. Simon, Mrs. Spellman, Mr. Walsh, and Mr. Young of Florida):

H.R. 1645. A bill to amend title XVIII of the Social Security Act to authorize payment under the medicare program for certain services performed by chiropractors; jointly, to the Committee on Ways and Means, and Interstate and Foreign Commerce.

By Mr. ROBERT W. DANIEL, JR. (for himself, Mr. Beard of Rhode Island, Mr. Fauntroy, Mr. Fountain, Mr. Frey, Mr. Hughes, Mr. Jacobs, Mr. Kemp, Mr. Madigan, Ms. Mikulski, Mr. Murphy of Pennsylvania, Mr. Nichols, Mr. Symms, Mr. Treen, and Mr. Wampler):

H.R. 1646. A bill to provide that the changes made by the Tax Reform Act of 1976 to the exclusion for sick pay shall only apply to taxable years beginning after December 31, 1976; to the Committee on Ways and Means.

By Mr. DINGELL:

H.R. 1647. A bill to amend the National Environmental Policy Act of 1969 to fund and establish a nonprofit National Environmental Policy Institute, and for other purposes; to the Committee on Merchant Marine and Fisheries.

H.R. 1648. A bill to amend the Fishermen's Protective Act of 1967 in order to strengthen the import restrictions which may be imposed to deter foreign countries from conducting fishing operations which adversely affect international fishery conservation programs; to the Committee on Merchant Marine and Fisheries.

H.R. 1649. A bill to authorize the Secretary of the Interior to establish programs and regulations for the protection of the fishery resources of the United States, including the freshwater and marine fish cultural industries, against the dissemination of serious diseases of fish and shellfish; to the Committee on Merchant Marine and Fisheries.

H.R. 1650. A bill to establish a comprehensive program to insure the wholesomeness of fish and fishery products; to the Committee on Merchant Marine and Fisheries.

H.R. 1651. A bill to authorize the Secretary of the Interior to assist the States in controlling damage caused by predatory and depredating animals; to establish a program of research concerning the control and conservation of predatory and depredating animals; to restrict the use of toxic chemicals as a method of predator control; and for other purposes; to the Committee on Merchant Marine and Fisheries.

H.R. 1652. A bill to designate certain lands in the State of Alaska as units of the national wildlife refuge system; to the Committee on Merchant Marine and Fisheries.

By Mr. DINGELL (for himself, Mr. CONTE, and Mr. FORSYTHE);

H.R. 1653. A bill to increase the maximum amount of aggregate payment which may be

made in calendar years after 1976 to carry out conservation agreements under the Water Bank Act; to the Committee on Merchant Marine and Fisheries.

By Mr. DINGELL (for himself and Mr. FORSYTHE):

H.R. 1654. A bill to amend the Migratory Bird Treaty Act to prohibit the baiting of migratory game birds during certain periods, to impose penalties for such baiting, to increase the maximum fines for certain other violations of such act, and for other purposes; to the Committee on Merchant Marine and Fisheries.

By Mr. DINGELL (for himself and Mr. Conte):

H.R. 1655. A bill to request a Federal permit for the taking of any migratory game birds other than migratory waterfowl, and for other purposes; to the Committee on Merchant Marine and Fisheries.

By Mr. ECKHARDT (for himself, Mr. Moss, Mr. Scheuer, Mr. Brodhead, Mr. Corman, Mr. Rosenthal, Mr. Bingham, Mr. McCloskey, Mr. Koch, Mr. Badillo, Mr. Drinan, Ms. Holtzman, Mr. Moakley, Mr. Stark, Mr. Charles Wilson of Texas, Mr. Harris, Mr. Richmond, and Mr. Beilenson).

H.R. 1656. A bill to amend the Fair Packaging and Labeling Act to provide for the regulation of oversized and excessive packaging of consumer commodities; to the Committee on Interstate and Foreign Commerce.

By Mr. EDWARDS of Alabama: H.R. 1657. A bill to amend section 154 of title 23, United States Code, to increase the national maximum speed limit to 60 miles per hour; to the Committee on Public Works and Transportation.

H.R. 1658. A bill to amend the Internal Revenue Code of 1954 to increase from \$1 million to \$10 million the exemption from industrial development bond treatment for certain small issues; to the Committee on Ways and Means.

By Mr. EDWARDS of Alabama (for himself and Mr. SIKES):

H.R. 1659. A bill to amend the Federal Trade Commission Act to prohibit the Federal Trade Commission from requiring any person, partnership, or corporation to file line of business reports; to the Committee on Interstate and Foreign Commerce.

By Mr. EILBERG:

H.R. 1660. A bill to require that certain drugs and pharmaceuticals be prominently labeled as to the date beyond which potency or efficacy becomes diminished; to the Committee on Interstate and Foreign Commerce.

H.R. 1661. A bill to amend the Federal Energy Administration Act of 1974 in order to provide for the prohibition of certain discriminatory practices in the pricing of fuels and other forms of energy, including electricity; to the Committee on Interstate and Foreign Commerce.

H.R. 1662. A bill to amend title 18 of the United States Code in order to provide for greater penalties for persons convicted of conspiring to commit any offense against the United States or to defraud the United States; to the Committee on the Judiciary.

H.R. 1663. A bill to amend the Immigration and Nationality Act, and for other purposes; to the Committee on the Judiciary.

H.R. 1664. A bill to prohibit the control of alternative energy sources by integrated oil companies; to the Committee on the Judiciary.

H.R. 1665. A bill to designate the birthday of Martin Luther King, Jr., as a legal public holiday; to the Committee on Post Office and Civil Service.

H.R. 1686. A bill to amend the Internal Revenue Code of 1954 to allow a deduction to individuals who rent their principal residences for a portion of the real property taxes paid or accrued by their landlords; to the Committee on Ways and Means.

commerce; to reaffirm the authority of the States to regulate terminal and station equipment used for telephone exchange services; to require the Federal Communications Commission to make certain findings in connection with Commission actions authorizing specialized carriers; and for other purposes; to the Committee on Interstate and Foreign Commerce.

By Mr. DON H. CLAUSEN:

H.R. 1812. A bill to amend title II of the Social Security Act so as to remove the limitation upon the amount of outside income which an individual may earn while receiving benefits thereunder; to the Committee on Ways and Means.

By Mr. COCHRAN:

H.R. 1813. A bill to authorize the Secretary of the Army to study and recommend to the Congress remedial measures which may be undertaken to eliminate any problem relating to certain major tributaries which drain into the Mississippi River between Bayou Peirre and the Buffalo River in the State of Mississippi; to the Committee on Public Works and Transportation.

By Mr. COCHRAN (for himself, Mr. BEVILL, Mr. DUNCAN of Tennessee, Mr. EILBERG, Mr. HALL, Mr. KETCHUM, Mr. LOTT, Mr. MONTGOMERY, Mr. MURPHY of Pennsylvania, and Mr.

WALSH):

H.R. 1814. A bill to amend the Internal Revenue Code of 1954 to exempt from taxation the pay received by members of the National Guard or of Reserve components of the Armed Forces to the extent that such pay does not exceed \$5,000; to the Committee on Ways and Means.

By Mr. CORCORAN:

H.R. 1815. A bill to repeal the provisions of law allowing automatic cost-of-living adjustments in the salaries of Members of Congress; to the Committee on Post Office and Civil Service.

By Mr. CRANE:

H.R. 1816. A bill to provide for the confidentiality of medical and/or dental records of patients not receiving assistance from the Federal Government, and for other purposes; to the Committee on Interstate and Foreign Commerce.

By Mr. CRANE (for himself, Mr. GRASSLEY, Mr. BROWN of Ohio, Mr. MOORHEAD Of California, Mr. Mc-DONALD, Mr. ARCHER, Mr. LOTT, Mr. MATHIS, Mr. DERWINSKI, Mr. AN-DREWS of North Dakota, Mr. Col-LINS of Texas, Mr. LAFALCE, Mr. DAN DANIEL, Mr. KETCHUM, Mr. LAGO-MARSINO, Mr. LENT, Mr. HYDE, Mr. BURGENER, Mr. TREEN, Mr. DEVINE, Mr. Martin, Mr. Kindness, Mr. Frenzel, Mr. Cleveland, and Mr. SIMON):

H.R. 1817. A bill to provide that in civil actions where the United States is a plaintiff, a prevailing defendant may recover a reasonable attorney's fee and other reasonable litigation costs; to the Committee on the Judiciary.

Mr. CARTER (for himself, Mr. Бу DUNCAN of Tennessee, and Mr. MURPHY of New York):

H.R. 1818. A bill to establish a program of comprehensive medical, hospital, and dental care as protection against the cost of ordinary and catastrophic illness by requiring employers to make insurance available to each employee and his family, by Federal financing of insurance for persons of low income, in whole or in part according to ability to pay, and by assuring the availability of insurance to all persons regardless of medical history, and on a guaranteed renewable basis; jointly to the Committees on Ways and Means and Interstate and Foreign Commerce.

By Mr. CRANE (for himself, Mr. Dick-INSON, Mr. NEAL, Mr. ENGLISH, Mr. McKinney, Mr. Murphy of Pennsylvania, Mr. Runnels, Mr. Robin-SON, Mr. EDWARDS of Alabama, Mr. ICHORD, Mr. COUGHLIN, Mr. STEERS, Mr. WHITEHURST, Mr. McCormack, Mr. Badham, Mr. Duncan of Tennes-SEE, Mr. Nix, Mr. Hagedorn, Mr. Cochran, Mr. Scheuer, Mr. Taylor, Mr. Buchanan, Mr. Lujan, Mr. Wag-GONNER, and Mr. SIKES)

H.R. 1819. A bill to provide that in civil actions where the United States is a plaintiff, a prevailing defendant may recover a reasonable attorney's fee and other reasonable litigation costs; to the Committee on the Judiciary.

By Mr. DE LUGO: H.R. 1820. A bill to amend the Tariff Schedules of the United States to increase the personal exemption of miscellaneous articles imported by a resident returning from American Samoa, Guam, or the Virgin Islands to \$400 and to increase the personal exemption of alcoholic beverages imported by a resident returning from American Samoa, Guam, or the Virgin Islands to 11/5 wine gallons; to the Committee on Ways and Means.

By Mr. DOWNEY: H.R. 1821. A bill to amend the Internal Revenue Code of 1954 to allow the deductions of the portion of certain taxes which is allocable to the construction of sewage treatment works; to the Committee on Ways and

> By Mr. ECKHARDT (for himself, Mr. ARCHER, and Ms. JORDAN):

H.R. 1822. A bill to modify the project for navigation at Houston Ship Channel (Greens Bayou), Texas, to maintain a 40-foot project depth in Greens Bayou; to the Committee on Public Works and Transportation.

By Mr. FAUNTROY:

H.R. 1823. A bill to provide for the issuance of a commemorative postage stamp in honor of Dr. Martin Luther King, Jr.; to the Committee on Post Office and Civil Service.

H.R. 1824. A bill to designate the birthday of Martin Luther King, Jr., as a legal public holiday; to the Committee on Post Office and Civil Service.

By Mr. FISHER:

H.R. 1825. A bill to amend the Internal Revenue Code to provide renters with a credit against income tax; to the Committee on Ways and Means.

H.R. 1826. A bill to provide that individuals who retired on disability before October 1 1976, shall be entitled to the exclusion for disability payments under section 105(d) of the Internal Revenue Code of 1954 without regard to the income limitation in such section, and for other purposes; to the Committee on Ways and Means.

By Mr. FORSYTHE:

H.R. 1827. A bill to provide a comprehensive system of liability and compensation for oilspill damage and removal costs, and for other purposes; jointly to the Committees on Merchant Marine and Fisheries and Public Works and Transportation.

By Mr. JACOBS:

H.R. 1828. A bill to provide that the changes made by the Tax Reform Act of 1976 to the exclusion for sick pay shall only apply to taxable years beginning after December 31. 1976; to the Committee on Ways and Means.

H.R. 1829. A bill to provide a 2-year extension of time for the payment of so much of any income tax as is attributable to the application to 1976 of the change made by the Tax Reform Act of 1976 in the exclusion for sick pay; to the Committee on Ways and Means

By Ms. JORDAN:

H.R. 1830. A bill to authorize in certain cases the appointment of a special judicial

prosecutor and investigators to assist grand juries in the exercise of their powers; to the Committee on the Judiciary.

By Mr. KEMP:

H.R. 1831. A bill to restore public trust and confidence in the Congress of the United States and the conduct of its Members: jointly to the Committees on Government Operations, House Administration, the Judiciary, Post Office and Civil Service, Rules, and Ways and Means.

By Mr. LAFALCE:

H.R. 1832. A bill to amend the act of August 16, 1973 (Public Law 93-100) to extend the moratorium on State taxation of federally insured depository institutions; to the Committee on Banking, Finance and Urban

By Mr. LEGGETT (for himself, Mr. FORSYTHE, Mr. BREAUX, Mr. MURPHY of New York, Mr. TREEN, Mr. ANDERson of California, Mr. DE Lugo, Mr. BAUMAN, Mr. STUDDS, Mr. OBER-STAR, Mr. PRITCHARD, Mr. ROGERS, Mr. GINN, Mr. EMERY, Mr. BONKER, Mr. CHAPPELL, Mr. LEHMAN, Mr. PEPPER, and Mr. ROE):

H.R. 1833. A bill to provide for the development of aquaculture in the United States, and for other purposes; to the Committee on Merchant Marine and Fisheries.

By Mr. MATHIS:

H.R. 1834. A bill to authorize the lease and transfer of tobacco from marketing quotas to farms in contiguous counties within the same State; to the Committee on Agriculture.

H.R. 1835. A bill to require that imported palm oil and palm oil products made in whole or in part of imported palm oil be labeled, to provide for the inspection of imported palm oil and palm oil products, to require that imported palm oil and palm oil products comply with certain minimum standards of sanitation, and for other purposes; to the Committee on Agriculture.

H.R. 1836. A bill to authorize equalization of the retired or retainer pay of certain members and former members of the uniformed services: to the Committee on Armed

Services.

H.R. 1837. A bill to authorize and direct the General Accounting Office to audit the Federal Reserve Board, the Federal Advisory Council, the Federal Open Market Committee, and Federal Reserve banks and their branches; to the Committee on Banking, Finance, and Urban Affairs.

H.R. 1838. A bill to require annual appropriations for all obligations and expenditures of the Federal Government; to the Commit-

tee on Government Operations.

H.R. 1839. A bill to amend the Federal Property and Administrative Services Act of 1949, as amended, to provide for the disposal of surplus real property to States and their political subdivisions, agencies, and instrumentalities for economic development purposes; to the Committee on Government Operations.

H.R. 1840. A bill to direct the Administrator of General Services to convey certain land and all improvements thereon to the city of Albany, Ga., for no more than 25 percent of the fair market value of such land; to the Committee on Government Opera-

H.R. 1841. A bill to authorize the establishment of the Chattahoochee River National Recreation Area in the State of Georgia, and for other purposes; to the Committee on Interior and Insular Affairs.

H.R. 1842. A bill relating to the settlement of debts owed the United States by foreign countries; to the Committee on International Relations.

H.R. 1843. A bill to amend the Federal Trade Commission Act (15 U.S.C. 45) to provide that under certain circumstances

1974, and the Internal Revenue Code of 1954 to prohibit the reduction of disability payments under employer-maintained disability compensation plan whenever certain social security benefit payments are increased; to the Committee on Finance.

By Mr. MUSKIE: S. 251. A bill to amend the Clean Air Act, as amended; to the Committee on Public

Works.

By Mr. MUSKIE (for himself, Mr. Randolph, Mr. Stafford, and Mr. BAKER):

S. 252. A bill to amend the Clean Air Act,

as amended: and

S. 253. A bill to amend the Clean Air Act, as amended; to the Committee on Public Works.

By Mr. HUMPHREY:

S. 254. A bill for the relief of Mr. Jeff Yee; to the Committee on the Judiciary. S. 255. A bill to establish a Department of

Education; to the Committee on Government Operations.

By Mr. PEARSON (for himself and

Mr. BENTSEN):

S. 256. A bill to regulate commerce to assure increased supplies of natural gas at reasonable prices for consumers, and for other purposes; to the Committee on Commerce

By Mr. HUMPHREY (for himself, Mr. RANDOLPH, Mr. ROBERT C. BYRD, and

Mr. HUDDLESTON) :

S. 257. A bill to establish fiscal incentives for the conversion of existing petroleumfired and natural gas-fired powerplants and fuel burning installations to coal as a primary energy source and for other purposes; to the Committee on Banking, Housing and Urban Affairs.

By Mr. RIBICOFF (for himself, Mr. WEICKER, Mr. HUMPHREY, Mr. PELL, and Mr. MAGNUSON):

S. 258. A bill to provide for the development and implementation of programs for children and youth camp safety; to the Committee on Labor and Public Welfare.

By Mr. HANSEN (for himself and Mr.

WALLOP):

S. 259. A bill to extend certain oil and gas leases by a period sufficient to allow the drilling of an ultra-deep well; to the Committee on Interior and Insular Affairs. By Mr. KENNEDY (for himself and Mr.

McCLELLAN):

S. 260. A bill to amend title 18, United States Code, so as to impose mandatory minimum terms with respect to certain offenses, and for other purposes; to the Committee on the Judiciary.

By Mr. KENNEDY (for himself, Mr.
WILLIAMS, and Mr. DECONCINI):

S. 261. A bill to amend the Internal Revenue Code of 1954 to provide an election under which State and local governments may issue taxable obligations and receive a Federal subsidy of 40 percent of the interest yield on such obligations; to the Committee on Finance.

By Mr. KENNEDY (for himself and

Mr. ALLEN):

S. 262. A bill to amend the Omnibus Crime Control and Safe Streets Act of 1968, as amended, to authorize group life insurance programs for public safety officers and to assist State and local governments to provide such insurance, and for other purposes; to the Committee on the Judiciary. By Mr. PEARSON (for himself and

Mr. MAGNUSON):

S. 263. A bill to provide for interim regulatory reform as to certain independent regulatory agencies; to the Committee on Commerce.

By Mr. DOLE:

S. 264. A bill to increase the maximum Federal contribution to the cost of any State meat or poultry inspection system from 50 to 80 per centum; to the Committee on Agriculture and Forestry.

By Mr. McINTYRE (for himself, Mr. HUMPHREY, Mr. LEAHY, Mr. MELCHER, and Mr. RANDOLPH) :

S. 265. A bill to amend the Federal Aviation Act of 1958 to authorize reduced fare transportation on a space available basis for elderly persons and handicapped persons, and for other purposes; to the Committee on Commerce

> By Mr. JACKSON (for himself and Mr. BAKER):

S. 266. A bill to authorize appropriations for fiscal year 1977 to the Energy Research and Development Administration in accordance with section 261 of the Atomic Energy Act of 1954, as amended and section 305 of the Energy Reorganization Act of 1974; to the Joint Committee on Atomic Energy.

By Mr. DOLE:

267. A bill to amend the Commodity Exchange Act, and for other purposes; to the Committee on Agriculture and Forestry.

By Mr. LEAHY (for himself, Mr. STAF-FORD, Mr. PEARSON, Mr. HUMPHREY, Mr. Mathias, Mr. McGovern, Mr. HUDDLESTON, Mr. ABOUREZK, and Mr.

STEVENS):

S. 268. A bill to create within the Department of Agriculture an office specifically charged with the responsibility of assessing the fuel and energy needs of rural residents as such needs pertain to home heating and cooling, transportation, agricultural production, electrical generation, conservation, and research and development; jointly, by unanimous consent, to the Committees on Agriculture and Forestry, Banking, Housing and Urban Affairs, Commerce, Interior and Insular Affairs.

By Mr. PEARSON:

S. 269. A bill to provide additional emergency credit for farmers and ranchers and to expand existing credit, and emergency credit authority available to farmers and ranchers under the Consolidated Farm and Rural Development Act; to the Committee on Agriculture and Forestry.

By Mr. KENNEDY (for himself, Mr. ABOUREZK, Mr. BAYH, Mr. BROOKE, Mr. Church, Mr. Durkin, Mr. Ford, Mr. HUMPHREY, Mr. JAVITS, Mr. MA-THIAS, Mr. MAGNUSON, Mr. METCALF. Mr. Pell, Mr. Ribicoff, and Mr.

WILLIAMS):

S. 270. A bill to amend chapter 5 of title 5. United States Code (commonly known as the Administrative Procedure Act), to permit awards of reasonable attorneys' fees and other expenses for public participation in Federal agency proceedings, and for other purposes; jointly, by unanimous consent, to the Committees on Government Operations and the Judiciary; and the second committee to report the bill after the first committee reports said bill.

By Mr. RANDOLPH:

S. 271. A bill to provide authority to institute emergency measures to minimize the adverse effects of natural gas shortages and curtailments, to provide authority to allocate propane, and for other purposes; to the Committee on Commerce.

S. 272. A bill to require, to the extent practicable, that electric powerplants and major fuel burning installations utilize other than natural gas as their primary energy source in compliance with applicable environmental requirements, and for other purposes; to the Committee on Interior and Insular Affairs.

By Mr. RANDOLPH (for himself, Mr. HUDDLESTON, Mr. HUMPHREY, and

Mr. Jackson):

S. 273. A bill to require, to the extent practicable, that new electric powerplants and new major fuel burning installations, in categories to be determined, be constructed with the capability to utilize other than natural gas or petroleum as their primary energy source in compliance with applicable environmental requirements, and for other purposes; to the Committee on Commerce.

By Mr. JAVITS: S.J. Res. 7. A joint resolution to authorize a special gold medal to be awarded to Miss Marian Anderson; to the Committee on Banking, Housing and Urban Affairs.

By Mr. CANNON:

S.J. Res. 8. A joint resolution proposing an amendment to the Constitution of the United States providing for the election of the President and the Vice President of the United States; to the Committee on the Judiciary.

By Mr. JAVITS (for himself, Mr. BROOKE, Mr. GLENN, Mr. HART, Mr. HASKELL, Mr. HUMPHREY, Mr. MAGNUSON, Mr. CHURCH, Mr. HAT-FIELD, Mr. KENNEDY, Mr. WEICKER, Mr. JAVITS, Mr. McGovern, Mr. Case, Mr. Stafford, Mr. Stevens, Mr. Wil-LIAMS, Mr. STEVENSON, Mr. PERCY, Mr. CLARK, Mr. PELL, Mr. METZENBAUM, Mr. DECONCINI, Mr. BAYH, Mr. CUL-VER, Mr. McIntyre, Mr. Stone, Mr. ABOUREZK, Mr. BUMPERS, Mr. LUGAR, Mr. PEARSON, Mr. BELLMON, Mr. CRANSTON, Mr. GRAVEL, Mr. DAN-FORTH, Mr. DOLE, Mr. JACKSON, Mr. PROXMIRE, Mr. MATHIAS, Mr. GRIFFIN, Mr. Nelson, Mr. Eagleton, Mr. Matsunaga, Mr. Burdick, Mr. Biden, Mr. Muskie, Mr. Hathaway, Mr. SCHWEIKER, Mr. RIEGLE, Mr. FORD, Mr. SARBANES, Mr. HUDDLESTON, Mr. RIBICOFF, Mr. HEINZ, and Mr. WALLOP):

S.J. Res. 9. A joint resolution designating January 15 of each year as "Martin Luther King Day"; to the Committee on the Judiciary.

By Mr. ABOUREZK:

S.J. Res. 10. A joint resolution to extend the period of time in which the American Indian Policy Review Commission must submit its final report and to increase the authorization of appropriations for such Commission; to the Committee on Interior and Insular Affairs.

By Mr. STONE (for himself, Mr. Rob-ERT C. BYRD, Mr. DANFORTH, Mr. JACKSON, Mr. RANDOLPH, Mr. CHILES. Mr. NUNN, Mr. HATFIELD, and Mr. MELCHER):

S.J. Res. 11. A joint resolution providing for a National Leadership Conference on Energy Policy to be held during 1977; to the Committee on Interior and Insular Affairs.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. BUMPERS:

S. 211. A bill to provide for the recognition of nonprofit health maintenance organizations as charitable organizations; to the Committee on Finance.

Mr. BUMPERS. Mr. President, in recent years, health care costs have been rising much faster than overall prices. In order to reverse the structural and incentive deficiencies of the present health delivery system, costs should be controlled by organizing a system so that consumers and providers have incentives to control the cost of medical care.

These incentives exist in Health Maintenance Organizations-HMO's-which provide for the delivery of a comprehensive range of health care services to a specific population for a fixed, prepaid

The merits of this type of health care delivery system were debated at length during the consideration of the HMO Act of 1973 (Public Law 93-222) and the HMO Amendments of 1976 (Public Law 94_460)

The support for HMO's is based on several assumptions about their differences