

UNITED STATES



OF AMERICA

# Congressional Record

PROCEEDINGS AND DEBATES OF THE 91<sup>st</sup> CONGRESS  
SECOND SESSION

VOLUME 116—PART 5

MARCH 3, 1970, TO MARCH 11, 1970

(PAGES 5597 TO 7070)

It is time to examine the Federal budget and its practices; we must regulate the policies of banks who charge in interest what the market will bear.

We hear rumors that defense spending will be cut, yet the war in Vietnam continues to rage. We hear that some banks may lower their interest rate by a half of 1 percent. I hear it that this may be too little and too late.

#### DEPARTMENT OF LABOR'S BUREAU OF LABOR STANDARDS

(Mr. BURTON of California asked and was given permission to extend his remarks at this point in the RECORD and to include extraneous matter.)

Mr. BURTON of California. Mr. Speaker, I want to call the attention of the House to the fact that the Department of Labor's Bureau of Labor Standards is being reorganized. Secretary of Labor Schultz announced on February 9 that "we have erected a modern functional structure for this vital Bureau that will better serve our existing responsibilities and also be capable of meeting new challenges as they arise." That goal is to be lauded and I, for one, hope that one of the "new challenges" will come this year upon the enactment of a comprehensive occupational health and safety bill.

There are certain safety programs in the Bureau of Labor Standards whose fate is unclear from the Department's press release. Specifically, I would like to know more about what will happen to the longshore safety program, established under amendments to the Longshoremen's and Harbor Workers' Compensation Act a decade ago. The act provides for rulemaking by the Secretary of Labor after broad consultation with all sections of the industry. That authority has led—as Secretary Schultz himself pointed out in his testimony on occupational health and safety before the Select Subcommittee on Labor—to a better-than-40-percent reduction in the longshore accident frequency rate; to a better-than-40-percent cut in lost-time accidents in our Nation's second most hazardous industry.

That reduction is a result of teamwork and expertise gathered over the years in the Bureau's longshore and maritime safety division; of effective regulations promulgated after extensive consultations between the industry and men in the Bureau knowledgeable and experienced in the industry.

I must ask, Mr. Speaker, what will happen to that team and that expertise? Will it be fragmented in the course of the Bureau's reorganization? Will the personnel who have led the Bureau's most effective and successful safety program be scattered? Will longshore safety lose its identity within the Bureau, placing the second most hazardous workplace in America on the same footing with an industry whose accident frequency rate is some 90 percent lower? What will happen, for instance, to the development of container safety regulations so vitally needed now that containerization is mushrooming on the waterfront?

The Bureau of Labor Standards and the Secretary of Labor have not answered these important questions, Mr. Speaker. The organization chart attached to the Department's press release fails to show a place for longshore safety. The chart does show advisory committees to be at the right hand of the Director of the Bureau. Yet, a labor-management safety advisory committee met here in Washington in late December and received not a hint of an impending reorganization.

There are many questions to be answered about the Bureau's reorganization as it has been announced. It would seem only right and logical that the Bureau would—as it does so well in developing safety regulations—engage in broad consultations with those it serves prior to implementing major changes in its methods of operation.

I am placing the Department of Labor's press release in the RECORD at this point:

#### LABOR UNIT REMODELS FOR SAFETY TASKS

Secretary of Labor George P. Shultz announced today that the 35-year-old Bureau of Labor Standards will be modernized to meet rapidly increasing responsibilities in the occupational safety and health field.

Originally a promotional agency for the entire field of labor standards without enforcement authority, the Bureau in the past dozen years was delegated regulatory responsibility for safety in longshoring and harbor work, Government contractors providing goods and services and performing construction, and Federally-assisted facilities erected under the Vocational Rehabilitation and Arts and Humanities Acts.

In addition, the Bureau develops standards for youth safety under the Fair Labor Standards Act and is responsible for improving Federal employee safety. The Bureau also must be prepared for additional duties if Congress enacts a comprehensive Occupational Safety and Health Act.

"We believe we have erected a modern functional structure for this vital Bureau that will better serve our existing responsibilities and also be capable of meeting new challenges as they arise," Secretary Shultz said.

The Bureau's work will center in five Offices:

(1) *Standards Development*—to assist in the development of a nation-wide program for improving safety and other working conditions through research and development of sound standards and effective administrative procedures. Four divisions in this office will cover safety, general employment, workmen's compensation and youth standards.

(2) *Evaluation*—to review program operations and standards of the Bureau, other Federal agencies, and the States in order to evaluate their effectiveness, and to make recommendations for programs and standards improvement.

(3) *Field Services*—to direct and coordinate all Bureau field operations.

(4) *Information and Publications*—to answer public requests for information and assistance on Bureau programs, and to supplement its resources for administering laws by the preparation of a comprehensive information and publications program.

(5) *Training*—to develop training programs in safety and other labor standards areas for Bureau personnel and for States, labor, industry and other groups.

Regional offices under the Washington Office of Field Services will be mini-Bureaus in designated geographical areas. These offices will carry out all the agency's programs of enforcement and work with State labor

officials, legislative commissions, labor, management and interested groups. Various district offices will report to their appropriate regional offices.

The Bureau's work with the Federal Safety Council is upgraded to the Director's Office. The Bureau will also be assisted by Advisory Committees composed of labor, management, State officials and the public.

Staff offices, including a continuing budgetary and personnel administrative division, have been supplemented by a new Division of Management Information and Data Systems, to facilitate management and to utilize fully modern data-processing techniques.

The new organization is scheduled to become effective March 1. A chart of the new organization structure is attached.

#### MARTIN LUTHER KING'S BIRTHDAY: A NATIONAL HOLIDAY

(Mr. MADDEN asked and was given permission to extend his remarks at this point in the RECORD and to include extraneous matter.)

Mr. MADDEN. Mr. Speaker, Dr. Martin Luther King, Jr., during his lifetime, was in the forefront as one of our outstanding Americans citizens fighting for justice, freedom, and civil rights for all Americans. He was assassinated on April 4, 1968, almost 2 years ago.

Dr. King possessed outstanding ability and talent and by reason of his personality and brilliance converted millions of our American citizens to the fairness and justice of the right of everybody to enjoy their constitutional rights regardless of race, religion, or color. His assassination can be bracketed along with that of the late President John F. Kennedy, Senator Robert F. Kennedy, and other great American leaders who fought for the cause of human justice, as one of the most deplorable incidents against the right of free speech and a defiance to the citadels of representative government in this century.

Mr. Speaker, I submit resolution No. 1132, adopted by the Common Council of the city of Gary, Ind., on the 17th day of February 1970, signed by the presiding officer, William P. McAllister and Richard Gordon Hatcher, mayor of the city of Gary.

#### RESOLUTION No. 1132

A resolution petitioning the Congress of the United States of America to declare the Birthday of Dr. Martin Luther King, Jr., a national holiday and official day of celebration in the United States of America

Whereas, Dr. Martin Luther King, Jr., was born on January 15, 1929, and was assassinated on April 4, 1968, and

Whereas, Dr. Martin Luther King, Jr., was a founder and the principal advocate of non-violence as a means of effecting social and political change,

Whereas, Dr. Martin Luther King, Jr., devoted his life to the attainment of human dignity and equality for all mankind, and,

Whereas, the life and achievements and dreams of Dr. Martin Luther King, Jr., are an inspiration to all men of good will and are in the highest traditions of American ideals.

Now, therefore, be it resolved, that the Common Council of the City of Gary, Indiana does hereby petition the Congress of the United States of America to declare January Fifteenth a national holiday and official day of celebration in the United States of America in honor of Dr. Martin Luther King, Jr.

The Clerk of the Common Council is directed to cause copies of this resolution to be suitably prepared and sent to Congressman Ray J. Madden, and to Senator Vance Hartke, and to Senator Birch Bayh, and to President Richard M. Nixon.

Passed by the Common Council of the City of Gary, Indiana this 17th day of February, 1970.

WILLIAM P. McCALLISTER,  
*Presiding Officer.*

Attest:  
BETTY MALINKO,  
*City Clerk.*

Presented by me to the Mayor for his approval and signature this 18th day of February, 1970.

BETTY MALINKO,  
*City Clerk.*

Approved and signed by me this 24th day of February, 1970.

RICHARD GORDON HATCHER,  
*Mayor of the City of Gary, Ind.*

**NEW YORKERS KILLED IN VIETNAM IN 1969**

(Mr. KOCH asked and was given permission to extend his remarks at this point in the RECORD and to include extraneous matter.)

Mr. KOCH. Mr. Speaker, the war in Vietnam goes on. The casualties mount. In 1969, the first year of the Nixon administration, those Americans killed in the Vietnam war numbered 9,365. I am at this time placing in the RECORD the names of those young men who prior to their induction into the Armed Forces resided in the State of New York and who died in that war during 1969.

The death of anyone in any war is a tragedy. I list the names of the young men from New York so as to facilitate the reading of those names at the several churches and synagogues in the city and State of New York who have now undertaken to conduct special memorial services where these names will be read aloud. The war will not end until all of us finally share the personal tragedy that so many Americans are required to bear. The list of names follows.

**LIST OF CASUALTIES INCURRED BY U.S. MILITARY PERSONNEL IN CONNECTION WITH THE CONFLICT IN VIETNAM—NEW YORK—TOTAL 786**

(Deaths reported from January 1 through December 31, 1969)

**DEATHS RESULTING FROM HOSTILE ACTIONS**

*Army*

Abruzese, Robert Alexander, Hartsdale.  
Acedo, Roberto, New York.  
Adams, Charles Wesley, McLean.  
Adiutori, Richard, New York.  
Aiken, Larry Delarnard, Jamaica.  
Akerley, Dennis, Grahamsville.  
Allen, Dean Brooks, Delmar.  
Ambrosio, Frank Carl, Deer Park.  
Anderson, Robert Lee, Middletown.  
Annotis, Dimitrios G., Jamaica.  
Asher, Alan, New York.  
Autorino, Joseph G., Jr., Rosedale.  
Aviles, Alfredo Eduardo, New York.  
Babey, David Paul, Rochester.  
Bailey, Fred McKinley, New York.  
Baranowski, Bishop Skip, Cortland.  
Barbiere, Charles Louis, New York.  
Bariglio, Richard Louis, Long Island.  
Barry, Edward Francis, Wantah.  
Bauer, William Henry, New York.  
Bausch, Barry Ralph, Elmont.  
Beckman, Robert Carl, New York.  
Bellemare, Andri Remi, New York.  
Bellwood, Richard Roy, New York.

Bennett, Richard Jay, Earlville.  
Benvenuto, Theodore F., Jr., Uniondale.  
Bernstein, Alan Martin, Flushing.  
Best, Oliver Adrian, Jr., New York.  
Best, Thomas Emanuel, New York.  
Bethae, Henry, Montrose.  
Bethae, Raymond Lewis, New York.  
Beverly, Francis M., Jamaica.  
Bonapart, Paul, New York.  
Bonventre, Thomas S., Elmont.  
Bortle, Jonathan R., Macedon.  
Boutry, Charles Edward, New York.  
Bowlder, Gary Lee, North Tonawanda.  
Brady, John Patrick, Jr., Kingston.  
Braithwaite, Arnim N., New York.  
Brasile, Terrence Carmine, Rldgewood.  
Braithwaite, Roger Clayton, New York.  
Briales, Miguel Eugenio, New York.  
Brow, Christopher, Albany.  
Brown, James Arthur, New York.  
Brown, Stanley Alton, Albany.  
Brown, William Joseph, Poughkeepsie.  
Browne, Earl Frederick, New York.  
Bruce, Robert, Fishkill.  
Bruckner, Howard Russell, Scarsdale.  
Brunn, Chris Fredrick, East Setauket.  
Brush, Richard Bernard, Nanuet.  
Brustman, Douglas John, Jamaica Estates.  
Buckley, Robert Walter, Uniondale.  
Bukowski, David Frederick, West Islip.  
Burnett, James Sandford, Jr., Water Mill.  
Burt, William Robert, Jr., New York.  
Butler, Merle Floyd, II, Lakewood.  
Calamia, Jack, New York.  
Calhoun, Steven Brian, New York.  
Camerlengo, Joseph Vincent, New York.  
Canamare, George Joseph, Cedarhurst.  
Carapezza, Richard Allan, Rochester.  
Carbone, Richard, Huntington Station.  
Carlin, Stephen Bernard, Oceanside.  
Carlucci, Anthony Jack, New York.  
Carpenter, Walter Andrew, Binghamton.  
Chandler, Charles, Albany.  
Collazo, Carlos Manuel, North Bay.  
Colon, Harry Joseph, New York.  
Conklin, Larry James, Endicott.  
Connell, Vaughn David, West Islip.  
Conway, Leroy, New York.  
Corbett, Mark Charles, Buffalo.  
Cornwell, John Bruce, Silver Creek.  
Couture, John Victor, Hampton Bays.  
Coyle, Gary Joseph, Wellsville.  
Creamer, Francis P., New York.  
Cregon, Kevin Francis, New York.  
Crespo, Jose, Arverne.  
Cribbs, Martin Joseph, Schenectady.  
Cristen, Ronald Arthur, Smithtown.  
Crocker, David Rockwell, Jr., Schenectady.  
Cruise, William Michael, Jr., Wappingers Falls.  
Cruz, Luis Phillip, New York.  
Cushman, Harold Edward, Clark Mills.  
Dacey, Bertrand Jahn, New York.  
Daley, Walton Garland, New York.  
Dalke, Burton Ward, Tonawanda.  
Daly, Richard Vincent, New York.  
Davenport, Albert Ashley, New York.  
Davis, Arthur Raymond, Frankfort.  
Davis, James Gregory, New York.  
Davis, John Henry, New York.  
De Bono, Anthony Jay, College Point.  
De Felice, Lawrence Joseph, Copiague.  
De Luca, Thomas Steven, Jr., Mineola.  
De Maria, Frank F., Jr., New York.  
De Marinis, Thomas Joseph, New York.  
De Meola, Raymond Warren, Blauvelt.  
De Rubeis, Fernando, New York.  
De Vault, Marvin Andrew, New York.  
Decker, Berton, Kerhonkson.  
Decker, Michael Thomas, Kirkwood.  
Deitch, David, New York.  
Denardis, Claude Charles, Schenectady.  
Derda, James Michael, Albuquerque.  
Desmore, Lawrence, White Plains.  
Dickerson, Stanley Heman, Troupsburg.  
Diliberto, Kim Michael, Massapequa.  
Dinunzio, Carl Lawrence, Jr., Derby.  
Doane, Stephen Helden, Walton.  
Dobash, John Ernest, Syracuse.  
Dolvin, James Richard, St. Albans.

Dominkowitz, Michael John, New York.  
Doria, Richard Albert, White Plains.  
Doty, Vaughn Ormon, Rainbow Lake.  
Douglas, Clark Robert, Corning.  
Doyle, Michael Walter, Newfane.  
Durpe, Charles Vaughn, Olean.  
Dyer, Martin Barry, Jr., New York.  
Earley, Clarence Andrew, New York.  
Echevarria, Jose Anibal, Jr., New York.  
Elam, Walter Alan, New York.  
Elder, Eugene, New York.  
Ellis, Frank Joseph G., Jr., Syracuse.  
Ellison, Greg Benson, Bellmore.  
Emery, Charles Henry, Jr., Buffalo.  
Eriksen, Alf Edward, Lindenhurst.  
Evans, George Augusta, New York.  
Fanella, Lawrence Andrew, Syracuse.  
Farrar, Errold Rufus, Mattydale.  
Fassel, Gary Carl, Buffalo.  
Fernhoff, Curtis, Flushing.  
Fields, Michael David, New York.  
Finger, David Harold, Eden.  
Fisher, Richard James, West Monroe.  
Fiume, James Rocco, Jackson Heights.  
Flieger, Gerrard John, New York.  
Force, Rodger Dennis, Millport.  
Foreman, John William, Manlius.  
Forest, Donald Steven, Rochester.  
Freeman, Furnace, Jr., New York.  
Freeman, Ronald William, Dunkirk.  
Fry, George Harold, Pavilion.  
Fuerst, George Joseph, New York.  
Fuller, Michael Allan, New York.  
Funk, Joseph John, Bay Shore.  
Funk, Robert Nelson, Penfield.  
Gamboa, David Hercliff, Jr., Yonkers.  
Garbys, Stephen Michael, Bellerose.  
Gardner, Wilhimon, New York.  
Gates, Richard Palmer, Johnstown.  
Gearing, William Carl, Jr., Rochester.  
Gentile, James Raymond, Watertown.  
George-Pizarro, Arthur, New York.  
Glassey, John Girard, East Meadow.  
Glynn, John Joseph, Jr., New York.  
Glynn, Peter John, New York.  
Godley, Louis Henry, New York.  
Goetzer, Joseph James, Jr., New York.  
Goggin, John Phillip, New York.  
Gordis, Louis Alfredo, New York.  
Goss, Jeffrey Kenneth, New York.  
Graham, Johnnie, Jr., New York.  
Grayson, Joe Edward, Rosevelt.  
Green, Richard Hershel, Flushing.  
Greene, Richard Hayward, New York.  
Griffin, Hallia Leon, Jr., New York.  
Groh, Charles Dieter, New York.  
Grompone, James John, Greenvale.  
Gruhn, Robert Ayers, Rochester.  
Halen, James Paul, Bay Shore.  
Hall, Clarence Jay, Genesee.  
Hall, James Henry, Hollis.  
Hamilton, John David, Jr., Rochester.  
Hamilton, Robert Theodore, South Ozone Park.  
Hendrix, Robert Edward, Rome.  
Herbert, Reginald Milmen, New York.  
Hernandez, Julio, Jr., New York.  
Hilerio-Padilla, Luis A. N., Yonkers.  
Hill, Hugh Gilbert, Jr., New York.  
Hill, Orville Edward, New York.  
Hillard, William James, II, Kennedy.  
Hillman, Ronald Joseph, New York.  
Hitro, Bernard George, Jr., Buffalo.  
Hogan, Edward Joseph, New York.  
Hopkins, Paul Robert, Syracuse.  
Horan, John William, New York.  
Hordern, David James, New York.  
Howard, Eli Page, Jr., Pelham.  
Huestis, John Edward, Goshen.  
Huffman, Ronald Peter, New York.  
Huggs, Harold Sylvester, Jamaica.  
Hunt, Daniel Thomas, New York.  
Hurlihe, Richard Raymond, Poughkeepsie.  
Hyman, William Alton, Jamaica.  
Hynes, Robert John, Long Island City.  
Jackson, Thomas Peter, Jr., Westbury.  
Jamieson, Gary Lee, Binghamton.  
Johnson, William Lovett, New York.  
Joy, Richard Dennis, Binghamton.  
Jules, George Henry, New York.